

Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 EB-08 AID-05 AF-10 ARA-10 EA-10
EUR-12 NEA-11 STR-07 COME-00 LAB-04 TRSE-00 OES-07
OIC-02 L-03 CIAE-00 INR-10 NSAE-00 /114 W
-----013249 100119Z /64

R 091526Z JUN 78

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UNIDO

E.O. 11652: N/A

TAGS: OCON, UNIDO

SUBJ: IDB-XII - DRAFT PROVISIONAL AGENDA FOR THIRD GENERAL
CONFERENCE OF UNIDO

1. SUMMARY. THIS CABLE PROVIDES TEXT AND EXPLANATORY
COMMENT ON DRAFT PROVISIONAL AGENDA FOR THIRD GENERAL CON-
FERENCE OF UNIDO (UNIDO-III) WHICH WAS DEVELOPED AT
IDB-XII AND WILL BE FORWARDED TO ECOSOC WITH ONE SUB-ITEM
IN BRACKETS. ATTENTION IS CALLED IN PARTICULAR TO DESCRIP-
TION OF CONFRONTATION ON FOREIGN INVESTMENT SUB-ITEM WHICH
G-77 FORCED TO A VOTE IN IDB PLENARY AND TO MISSION'S
SUGGESTION IN PARA 4 RE POSSIBLE COMPROMISE IN ECOSOC. END
SUMMARY.

2. IDB-XII WAS CHARGED WITH TASK OF DEVELOPING A DRAFT
PROVISIONAL AGENDA FOR UNIDO-III SCHEDULED FOR NEW DELHI
IN JANUARY/FEBRUARY 1980, AND FORWARDING THIS AGENDA TO
UNGA THROUGH ECOSOC. THIS PROVED TO BE MOST CONTROVERSIAL
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ISSUE AT BOARD SESSION. IN WORKING GROUP SET UP TO DEAL
WITH ISSUE, G-77 PROPOSED REVISIONS OF SECRETARIAT DRAFT
TEXT (DOCUMENT ID/B/198) WHICH ADDED A NUMBER OF NEW ELE-
MENTS AND CONTAINED DESCRIPTION OF AGENDA ITEMS WHICH WERE
BIASED TOWARD G-77 VIEWPOINTS AND APPEARED TO PREJUDGE
OUTCOME OF DISCUSSION AT UNIDO-III. GROUP B TOOK STRONG
STAND THAT PURPOSE OF AGENDA WAS TO STRUCTURE DISCUSSION,

NOT PREJUDGE IT, AND THAT ITEMS SHOULD BE CONCISE AND NEUTRAL SO AS TO ENABLE ALL DELEGATIONS TO EXPRESS THEIR VIEWS FREELY. G-77, ABETTED AND ENCOURAGED BY GROUP D, TOOK UNUSUALLY RIGID POSITION AND SHOWED NO HESITATION IN PURSUING CONFRONTATION TACTICS. (ROMANIAN REP DID MOST OF TALKING FOR G-77; PHILIPPINE AND PAKISTAN AMBASSADORS WHO USUALLY SPEAK FOR G-77 AND WHO ARE TOUGH BUT NOT INFLEXIBLE NEGOTIATORS NEVER APPEARED IN WORKING GROUP.) GROUP B BARGAINED HARD BUT MADE NUMEROUS CONCESSIONS IN GOOD FAITH EFFORT TO REACH CONSENSUS. DESPITE GROUP B CONCESSIONS IT PROVED IMPOSSIBLE TO REACH AGREEMENT ON FOREIGN INVESTMENT SUB-ITEM AND WORKING GROUP DECIDED TO SUBMIT TEXT TO PLENARY WITH BRACKETS ON TWO ALTERNATIVE FORMULATIONS ON FOREIGN INVESTMENT -- ONE SPONSORED BY G-77 AND GROUP D, THE OTHER BY GROUP B. IN PLENARY, G-77 FORCED VOTE ON BRACKETED TEXTS WHICH CAME OUT IN FAVOR OF REMOVING BRACKETS FROM G-77/GROUP D ALTERNATIVE AND RETAINING BRACKETS ON GROUP B ALTERNATIVE. (SEE DETAILS IN PARAS 9(C)-(E) BELOW.) PRIOR TO VOTE, GROUP B MADE STRONG PLEAS NOT TO PUT AGENDA FOR UNIDO-III TO VOTE AT THIS TIME IN VIEW OF CONSIDERABLE TIME REMAINING BEFORE CONFERENCE AND UNFAVORABLE AUGURY THAT SUCH ACTION WOULD BE FOR ATMOSPHERE OF CONFERENCE, BUT THIS PLEA FELL ON DEAF EARS.

3. RESULT OF THESE DEVELOPMENTS IS THAT IDB WILL TRANSMIT A DRAFT PROVISIONAL AGENDA TO ECOSOC WHICH: (A) WILL HAVE LIMITED OFFICIAL USE

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G-77/GROUP D TEXT ON FOREIGN INVESTMENT IN SUB-PARA 5(B)(V) PROBABLY WITH NO INDICATION THAT THIS UNBRACKETED TEXT WAS ADOPTED OVER OBJECTIONS OF GROUP B; (B) WILL HAVE GROUP B TEXT IN SUB-PARA 5(G) IN BRACKETS; AND (C) EVEN APART FROM FOREIGN INVESTMENT ISSUE, IS FAR FROM IDEAL, WITH TOO MANY REFERENCES TO LIMA DECLARATION AND TOO MUCH INELEGANT OR QUESTIONABLE LANGUAGE.

4. MISSION WOULD HOPE ECOSOC OR UNGA CONSIDERATION OF DRAFT PROVISIONAL AGENDA WOULD OPEN UP SOME OPPORTUNITIES FOR IMPROVEMENT, ALTHOUGH IT IS HARD TO ENVISAGE THE G-77 BACKING OFF FROM WHAT THEY "ACHIEVED" IN IDB. FOREIGN INVESTMENT ITEM WILL CLEARLY HAVE TO BE DISCUSSED TO DECIDE WHAT TO DO WITH BRACKETED GROUP B TEXT OF ITEM 5(G). ONE POSSIBLE COMPROMISE (WHICH WAS DISCUSSED IN GROUP B BUT NOT SURFACED IN WORKING GROUP BECAUSE THERE APPEARED TO BE NO POSSIBILITY OF FURTHER MOVEMENT BY G-77 AT THAT TIME AND SOME IN GROUP B WERE ADAMANT ABOUT NOT REFERRING TO "REGULATIONS") WOULD BE TO SUBSTITUTE FOR ITEM 5(B)(V) AND BRACKETED 5(G) A NEW 5(G) "THE ROLE OF FOREIGN INVESTMENT (INCLUDING THAT PROVIDED BY TRANSNATIONAL CORPORATIONS) IN DEVELOPMENT, AND REGULATIONS AND OTHER CONDITIONS GOVERNING

SUCH FOREIGN INVESTMENT." THIS WOULD MAKE SPECIFIC REFERENCE TO "REGULATIONS" AS DESIRED BY G-77 BUT, IN MISSION'S VIEW, IN NEUTRAL WAY WHICH WOULD APPEAR TO AVOID PREJUDICING GROUP B'S POSITION. DEPARTMENT MAY WISH TO CONSIDER USEFULNESS OF PUTTING THIS COMPROMISE FORWARD IN ECOSOC AFTER FURTHER CONSULTATION WITH GROUP B PARTNERS.

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OIC-02 L-03 CIAE-00 INR-10 NSAE-00 /114 W
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5. NEXT PARAGRAPH CONTAINS TEXT OF DRAFT PROVISIONAL AGENDA THAT WILL BE FORWARDED TO ECOSOC AND SUBSEQUENT PARAGRAPHS CONTAIN POINT-BY-POINT REVIEW AND EXPLANATION. WHERE "ORIGINAL" OR "ORIGINALLY" ARE USED IN PARAS 7 THROUGH 11 THIS REFERS TO SECRETARIAT'S DRAFT TEXT IN ID/B/198.

6. BEGIN TEXT OF DRAFT PROVISIONAL AGENDA:

1. OPENING OF THE CONFERENCE

2. ORGANIZATION OF THE CONFERENCE

- (A) ELECTION OF THE PRESIDENT
- (B) ADOPTION OF THE AGENDA
- (C) ADOPTION OF THE RULES OF PROCEDURE
- (D) ELECTION OF OFFICERS OTHER THAN THE PRESIDENT
- (E) ORGANIZATION OF COMMITTEES
- (F) CREDENTIALS OF REPRESENTATIVES TO THE CONFERENCE

3. GENERAL DEBATE (STATEMENTS BY HEADS OF DELEGATIONS)

4. REVIEW AND APPRAISAL OF WORLD INDUSTRIAL SITUATION,
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WITH SPECIFIC REFERENCE TO THE INDUSTRIALIZATION OF THE
DEVELOPING COUNTRIES:

(A) REVIEW OF PROGRESS IN THE IMPLEMENTATION OF
THE LIMA DECLARATION AND PLAN OF ACTION ON INDUSTRIAL
DEVELOPMENT AND COOPERATION

(B) REVIEW AND APPRAISAL OF MAJOR POLICIES, PROBLEMS
AND OBSTACLES AFFECTING THE IMPLEMENTATION OF THE LIMA
DECLARATION AND PLAN OF ACTION, AND STEPS TAKEN AND PRO-
POSED TO RESOLVE THEM

5. STRATEGY FOR FURTHER INDUSTRIALIZATION AS AN
ESSENTIAL ELEMENT OF THE DEVELOPMENT PROCESS IN THE 1980'S
AND BEYOND:

(A) ADOPTION OF APPROPRIATE INDUSTRIALIZATION
POLICIES AND STRATEGIES AIMING AT ACHIEVING THE LIMA TARGET

(B) RECOMMENDATIONS FOR POLICIES, PROCEDURES AND
FRAMEWORKS TO FOSTER, DEVELOP AND STRENGTHEN:

(I) DOMESTIC INDUSTRIAL PROCESSING OF NATURAL
RESOURCES

(II) INDUSTRIAL SKILLS

(III) INTERNATIONAL COOPERATION IN THE FIELD OF
TRANSFER AND DEVELOPMENT OF INDUSTRIAL TECHNOLOGIES
WITH THE VIEW TO INCREASING THE TECHNOLOGICAL CAPA-
BILITIES OF THE DEVELOPING COUNTRIES

(IV) IMPROVED MECHANISMS FOR INDUSTRIAL COOPERA-
TION TO PROMOTE THE FLOW OF AN INTEGRATED TECHNICAL
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AND FINANCIAL ASSISTANCE TO DEVELOPING COUNTRIES
INCLUDING REGIONAL COOPERATION AND SPECIAL MEASURES
FOR THE LEAST DEVELOPED, LAND-LOCKED AND ISLAND
COUNTRIES

(V) MEASURES FOR EFFECTIVE UTILIZATION OF FOREIGN
INVESTMENT FOR INDUSTRIAL GROWTH IN ACCORDANCE WITH

NATIONAL OBJECTIVES OF ECONOMIC AND SOCIAL DEVELOPMENT AND FOR THE SUPERVISION AND REGULATION OF SUCH INVESTMENT CHANNELLED THROUGH TRANSNATIONAL CORPORATIONS

(C) INDUSTRIAL COOPERATION AMONG DEVELOPED COUNTRIES, RECOMMENDATIONS ON POLICIES, PROCEDURES AND STRATEGIES

(D) REDEPLOYMENT OF INDUSTRIES FROM DEVELOPED TO DEVELOPING COUNTRIES

(E) THE SYSTEM OF CONSULTATIONS

(F) CREATION OF APPROPRIATE INDUSTRIAL STRUCTURES IN DEVELOPING COUNTRIES WITH A VIEW TO ACCELERATING THEIR ECONOMIC GROWTH AND INCREASING THEIR SHARE IN WORLD INDUSTRIAL PRODUCTION IN ORDER FULLY TO REALIZE THEIR ECONOMIC POTENTIAL WITHIN THEIR NATIONAL INTERESTS IN ACCORDANCE WITH THE LIMA DECLARATION AND PLAN OF ACTION AND THE SEVENTH SPECIAL SESSION OF THE UNITED NATIONS GENERAL ASSEMBLY

(G) THE ROLE OF FOREIGN INVESTMENT IN INDUSTRIAL DEVELOPMENT AND CONDITIONS APPLYING TO SUCH INVESTMENT IN DEVELOPING COUNTRIES (GROUP B).

6. INSTITUTIONAL ARRANGEMENTS:

(A) REVIEW OF THE EFFECTIVENESS OF COORDINATION AND LIMITED OFFICIAL USE

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FOLLOW-UP ON MATTERS CONCERNING INDUSTRIAL PRODUCTION, INTERNATIONAL INDUSTRIAL COOPERATION, AND RELATED ISSUES COVERED BY OTHER ORGANIZATIONS WITHIN THE UNITED NATIONS

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R 091526Z JUN 78

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SYSTEM

(B) REVIEW OF THE EFFECTIVENESS OF THE INSTITUTIONAL ARRANGEMENTS FOR UNIDO, WITH REFERENCE TO THE LONG-RANGE STRATEGY FOR UNIDO, TO MEET THE CHALLENGE OF INDUSTRIALIZATION IN THE 1980'S AND BEYOND

- 7. CONCLUSIONS AND RECOMMENDATIONS
- 8. ADOPTION OF THE REPORT OF THE CONFERENCE
- 9. CLOSURE OF THE CONFERENCE
- END TEXT

7. ITEMS 1, 2 AND 3 ARE ROUTINE. ITEM 2 IS SECRETARIAT'S OWN REVISIDN OF ITS ORIGINAL ITEMS 2, 3 AND 4 TO BRING THEM INTO LINE WITH STANDARD UN CONFERENCE FORMAT.

8. ITEM 4 (ORIGINALLY ITEM 6). SUB-PARA(B) ORIGINALLY READ "REVIEW OF MAJOR PROBLEMS AND POLICY ISSUES AFFECTING THE WORLD INDUSTRIAL SITUATION AND STEPS TAKEN OR PROPOSED LIMITED OFFICIAL USE

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TO RESOLVE THEM." G-77 INSISTED ON ADDITION OF "OBSTACLES" AND ON RELATING REVIEW TO IMPLEMENTATION OF LIMA DECLARATION. GROUP B HELD OUT AGAINST THIS UNTIL NEAR THE END OF NEGOTIATIONS BUT FINALLY ACCEPTED G-77 LANGUAGE IN EXPECTATION THAT TOTAL PACKAGE WOULD BE AGREED.

9. ITEM 5 (ORIGINALLY ITEM 7).

(A) GROUP B WANTED TO MAKE CLEAR IN CHAPEAU THAT INDUSTRIAL DEVELOPMENT STRATEGY HAD TO BE VIEWED IN A BROADER CONTEXT AND PROPOSED REFERENCES TO THE "INTER-RELATIONSHIP BETWEEN INDUSTRIALIZATION AND OVERALL DEVELOPMENT." G-77 RESISTED ON GROUNDS THIS WOULD DILUTE FOCUS. EVENTUAL COMPROMISE WAS ADDITION OF "AS AN ESSENTIAL ELEMENT OF THE DEVELOPMENT PROCESS."

(B) SUB-PARA 5(A) ORIGINALLY READ "REORIENTATION OF INDUSTRIALIZATION POLICIES AND STRATEGIES REQUIRED TO ACHIEVE THE LIMA TARGET." G-77 PRESSED HARD FOR RETENTION OF THIS LANGUAGE. GROUP B PROPOSED DELETION OF ACTION WORD "REORIENTATION" AND SUBSTITUTION OF "GOALS OF THE LIMA DECLARATION" FOR "LIMA TARGET." IN EFFORT TO REACH CONSENSUS ON FULL TEXT, GROUP B EVENTUALLY ACCEPTED "ADOPTION OF APPROPRIATE INDUSTRIALIZATION POLICIES AND STRATEGIES" AND REFERENCE TO "LIMA TARGET" AFTER WATERING DOWN "REQUIRED TO ACHIEVE" TO "AIMING AT ACHIEVING."

- (C) GROUP B CONCERN IN SUB-PARA 5(B) WAS RELATIONSHIP BETWEEN WORDS "FOSTER, DEVELOP AND STRENGTHEN" AND WHAT FOLLOWS. GROUP SUCCEEDED IN MOVING "THE SYSTEM OF CONSULTATIONS" TO A SEPARATE SUB-ITEM 5(E) WHERE, LIKE SUB-ITEMS 5(C) INDUSTRIAL COOPERATION AMONG DEVELOPING COUNTRIES AND 5(D) REDEPLOYMENT, IT HAS A NEUTRAL CHARACTER. LIMITED OFFICIAL USE

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GROUP B ARGUED FOR TREATING THE FOREIGN INVESTMENT ISSUE, WHICH WAS A G-77 PROPOSED ADDITION TO ORIGINAL SECRETARIAT DRAFT, IN THE SAME WAY BUT WITHOUT SUCCESS.

(D) MAJOR DIFFERENCE ON FOREIGN INVESTMENT ISSUE WAS G-77 AND GROUP D INSISTENCE ON SPECIFIC REFERENCE TO NEED FOR REGULATION OF FOREIGN INVESTMENT (GROUP D WANTED PARTICULAR MENTION OF TNC'S) AND GROUP B'S OBJECTION TO THIS ON GROUNDS IT PREJUDGED RESULTS OF DISCUSSION AT UNIDO-III AND MIGHT IMPACT ON NEGOTIATIONS IN OTHER FORA. GROUP B FIRST PROPOSED SIMPLE NEUTRAL LANGUAGE AS SEPARATE SUB-ITEM "ROLE OF FOREIGN INVESTMENT IN INDUSTRIAL DEVELOPMENT" AND LATER AGREED TO ADD "AND CONDITIONS APPLYING TO SUCH INVESTMENT" WHICH, GROUP B ARGUED, SHOULD BE SUFFICIENT TO PERMIT ANY COUNTRY TO SAY WHAT IT WANTED IN NEW DELHI ABOUT REGULATION. LENGTHY AND INTENSIVE NEGOTIATIONS IN WORKING GROUP BROUGHT NO AGREEMENT. GROUP B AT ONE POINT SAID IT COULD ACCEPT FIRST HALF OF G-77/GROUP D PROPOSAL IF SECOND HALF WERE DROPPED OR AMENDED BUT, WHEN THIS COULD NOT BE AGREED, REVERTED TO ITS PREFERRED FORMULATION. WORKING GROUP DECIDED TO FORWARD TEXT TO PLENARY WHICH CON-

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TAINED BRACKETED ALTERNATIVES: G-77, GROUP D VERSION AS
SUB-PARA 5(B)(V) AND GROUP D VERSION AS SUB-PARA 5(G).

(E) IN PLENARY, ALL SIDES REPEATED THEIR VIEWS. USSR
REP PROPOSED TO DELETE BRACKETS FROM SUB-PARA 5(B)(V) AND
RETAIN SUB-PARA 5(G) IN BRACKETS. G-77 SPOKESMAN
(PHILIPPINES) SUPPORTED THIS AND ASKED FOR A VOTE WHICH,
AFTER SHOW OF HANDS, CHAIRMAN ANNOUNCED AS 20 IN FAVOR OF
USSR PROPOSAL, 11 AGAINST, 1 ABSTENTION. (TURKEY ABSTAINED,
ALL OTHER GROUP B COUNTRIES VOTED AGAINST -- A LATER NOSE
COUNT IN GROUP B SHOWED THERE HAD ACTUALLY BEEN 12
AGAINST.) THERE THEN ENSUED A HEATED AND CONFUSED PRO-
CEDURAL DEBATE. PHILIPPINES ARGUED THAT VOTE HAD BEEN ON
TWO ALTERNATIVES AND SINCE G-77/GROUP D VERSION HAD WON,
GROUP B TEXT SHOULD DISAPPEAR ALTOGETHER. GROUP B MEMBERS
POINTED OUT THAT USSR PROPOSAL HAD SPECIFICALLY INCLUDED
THE RETENTION OF SUB-PARA 5(B) IN BRACKETS. CHAIRMAN
RULED IN GROUP B'S FAVOR. PHILIPPINES THREAT TO CALL FOR
VOTE TO OVERRULE CHAIRMAN DISSIPATED ONLY AFTER COOLER-
HEADED PERUVIAN AMBASSADOR PREVAILED UPON HIS COLLEAGUES
NOT TO CAUSE PERSONAL EMBARRASSMENT TO CHAIRMAN (AMBASSADOR
HOFFMANN, FRG) IN CLOSING HOUR OF SESSION. THUS, DOCUMENT
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FORWARDED TO ECOSOC WILL CONTAIN BOTH TEXTS ON FOREIGN
INVESTMENT WITH BRACKETS AROUND GROUP B TEXT BUT NOT ON

G-77/GROUP D TEXT.

(F) SUB-PARA 5(F) IS A SUBSTANTIALLY REVISED VERSION OF
A TEXT ORIGINALLY SUBMITTED BY GROUP D WHICH PROVIDED FOR
CREATION OF "PROGRESSIVE INDUSTRIAL STRUCTURES" WITH A VIEW

TO "SECURING THE ECONOMIC INDEPENDENCE" OF THE LDC'S. THIS WAS ALSO SUBJECT TO INTENSIVE NEGOTIATIONS IN WORKING GROUP. GROUP B OBJECTED TO GROUP D LANGUAGE. SOME IN G-77 DIDN'T LIKE GROUP D LANGUAGE EITHER BUT WERE PREPARED TO SUPPORT AMENDED VERSION WITH ADDITION OF REFERENCES TO LIMA DECLARATION AND NIEO. NIEO REFERENCE WAS FINALLY DROPPED IN FAVOR OF REFERENCE TO SEVENTH SPECIAL SESSION. (SOME IN G-77 APPEAR TO HAVE BEEN CONFUSED ABOUT SPECIAL SESSIONS AND MAY ACTUALLY HAVE INTENDED REFERENCE TO SIXTH SS.) GROUP B EVENTUALLY CONCLUDED THAT NEW LANGUAGE WAS SUFFICIENTLY AMBIGUOUS AS TO BE HARMLESS AND RELUCTANTLY ACCEPTED IT.

10. ITEM 6 (ORIGINALLY 8). GROUP B, AFTER LENGTHY EXPOSITION OF HISTORICAL BACKGROUND BY CARSTENSON OF FRG, SUCCEEDED IN GETTING AGREEMENT ON INSERTION OF REFERENCE TO "THE LONG-RANGE STRATEGY FOR UNIDO." (NOTE: "THE LONG-RANGE STRATEGY" WAS DEVELOPED BY AN AD HOC COMMITTEE IN PRE-LIMA DAYS AND, ACCORDING TO PARAGRAPH 65 OF THE LIMA DECLARATION, CONSTITUTES ONE OF THE AGREED BASES FOR DETERMINING UNIDO'S ROLE AND ACTIVITIES. GROUP B TRIES TO MAINTAIN THE LONG-RANGE STRATEGY'S STATUS AS SOMETHING OF A COUNTERWEIGHT TO THE MORE RADICAL LIMA DECLARATION AND SIXTH SPECIAL SESSION RESOLUTIONS.)

11. ITEMS 7, 8, 9 (ORIGINALLY 9, 10). THESE ARE ROUTINE.
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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 09 jun 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978VIENNA05277
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780242-0662
Format: TEL
From: VIENNA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t19780673/aaaacjlm.tel
Line Count: 472
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 7ab6bf8b-c288-dd11-92da-001cc4696bcc
Office: ACTION IO
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 9
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 05 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: N/A
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2407108
Secure: OPEN
Status: NATIVE
Subject: IDB-XII - DRAFT PROVISIONAL AGENDA FOR THIRD GENERAL CONFERENCE OF UNIDO
TAGS: OCON, UNIDO
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/7ab6bf8b-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014